



Warwickshire Prevent Action Plan 2015 – 2018 (2017 – 2018 Version)

FINAL VERSION NOVEMBER 2017

Introduction

Warwickshire is a relatively safe place to live and most crime types are continuing to reduce. However, we also live in a global community which means we are affected by trends and events that occur at the international level. At present, we need to consider the international threat of terrorism and those people who are pulled into groups that support extremist causes.

In Warwickshire, authorities and communities are working together to deliver the Government's **Prevent Strategy**. Prevent is one of four objectives which make up the Government's Strategy for Countering Terrorism – **CONTEST** – with the other objectives being Pursue, Protect and Prepare.

The Prevent Strategy has three key objectives:

1. Respond to the ideological challenge of terrorism and the threat we face from those who promote it;
2. Prevent people from being drawn into terrorism and ensure that they are given appropriate advice and support; and
3. Work with sectors and institutions where there are risks of radicalisation which we need to address.

It is set up to challenge all forms of terrorism, including the influence of far right extremists. It defines extremism as “vocal or active opposition to fundamental British values, including democracy, the rule of law, individual liberty and mutual respect and tolerance of different faiths and beliefs”.

Prevent operates in a pre-criminal space, providing support and re-direction to vulnerable individuals at risk of being groomed into terrorist activities before any crimes are committed. Radicalisation could be comparable to other forms of harm and abuse. We therefore consider it a safeguarding issue which needs to be thought of alongside the wider safeguarding agenda.

International terrorism and a home grown terrorist threat have meant an increased role for policing in recent years. This has led to some in our communities feeling uncomfortable with a sense of being under scrutiny. The perception from some is that there is a focus on Muslim communities as a whole rather than on the very small numbers that support an extremist ideology. It is essential that Prevent work in Warwickshire does not stereotype communities and takes measures to counter this. It is important to have and maintain communication across communities and to make this work accountable to people within them.

To be successful in eliminating the threat from violent extremism we need to build trust with our communities and work in partnership with them. Our communities already do much to challenge and reduce the influence of extremists. Our role will be to continue to support and complement this role empowering those at risk to make positive life choices.

Statutory Responsibilities

Prevent Duty

The **Counter Terrorism and Security Act 2015** introduced a new Prevent Duty for specified authorities which means they must have “due regard to the need to prevent people from being drawn into terrorism” in the exercise of their functions. The Duty applies to local authorities at the county and district/borough level, schools, colleges and universities, health and social care, criminal justice, and the police. Information about who the specified authorities are in Warwickshire is available at Appendix A.

Home Office guidance on the Duty states that for all specified authorities those in leadership positions are expected to:

- Establish or use existing mechanisms for understanding the risk of radicalisation
- Ensure staff understand the risk and build the capabilities to deal with it
- Communicate and promote the importance of the duty
- Ensure staff implement the duty effectively

The full guidance document is available at:

https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/417943/Prevent_Duty_Guidance_England_Wales.pdf

Whilst each specified authority has this new Duty, the guidance does not expect organisations and institutions to tackle the issue alone. It clearly states that Prevent work depends on effective partnership working and expects coordination of this activity through a multi-agency forum.

This Action Plan is indeed the product of a multi-agency forum – the **Warwickshire Prevent Strategy Group**. It is a partnership document signed up to and supported by all of the specified authorities within Warwickshire. It aims to bring all Prevent work together into one place to ensure a strategic and coordinated approach which maximises the use of available resources in tackling the issue. It is designed to be a high level document which meets the broad needs of the specified authorities. Specified authorities are expected to have their own local delivery plans which complement the wider county approach.

Channel Duty

In addition to the Prevent duty, the Counter-Terrorism and Security Act 2015 also introduced a new duty for local authorities to provide support for people vulnerable to being drawn into terrorism. In England and Wales, this is done through Channel Panels. Warwickshire has an established **Channel Panel** which meets monthly with positive engagement from a wide variety of agencies. More information on the Channel Duty is available here:

https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/425189/Channel_Duty_Guidance_April_2015.pdf

Plan Key Principles and Values

The Action Plan is designed and will be delivered under the following principles:

- Communities are key to preventing terrorism and central to the successful delivery of the Action Plan
- Prevent is everyone's business and therefore awareness will be mandatory for all specified authorities, including their commissioned services
- Actions taken will always be proportionate to the risk identified for Warwickshire
- Warwickshire specified authorities and the wider Warwickshire community will work effectively together through the Prevent Working Group to deliver the Action Plan, with local delivery arrangements in place where appropriate and proportionate
- Prevent is part of the wider safeguarding agenda and thus will focus on providing support and re-direction to vulnerable individuals at risk of being drawn into terrorism from an early stage

Governance and Monitoring

Warwickshire Prevent Strategy Group

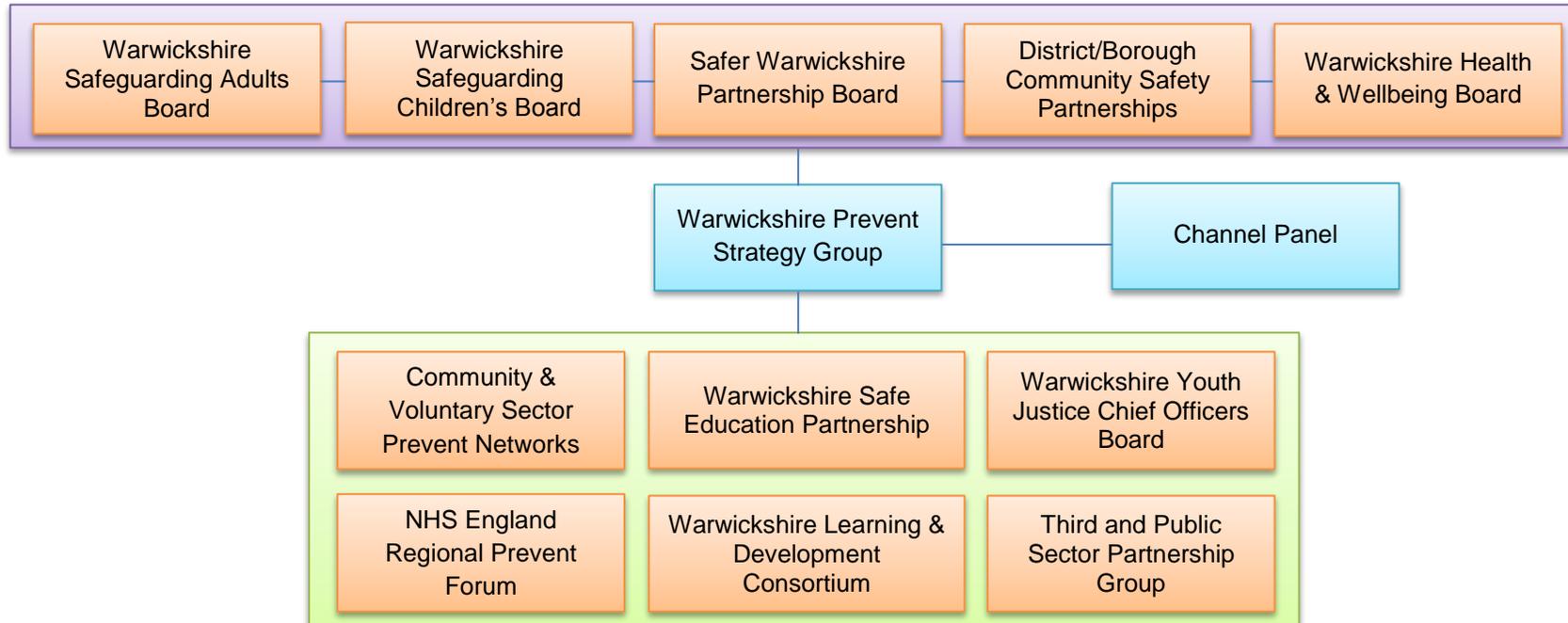
This Action Plan has been developed and will be delivered by the Warwickshire Prevent Working Group. This is a multi-agency partnership group currently comprising representatives from the following agencies:

Warwickshire and West Mercia Police Prevent Team	Warwickshire’s five District and Borough Councils
Warwickshire County Council: <ul style="list-style-type: none"> • Community Safety & Locality Working • MASH • Priority Families • Public Health • Early Help and Targeted Support • Mental Health • Education Safeguarding • Fire & Rescue Service 	Health: <ul style="list-style-type: none"> • Coventry and Warwickshire Partnership Trust • Coventry and Rugby CCG • Warwickshire North CCG • South Warwickshire CCG • University Hospitals Coventry & Warwickshire NHS Trust • South Warwickshire NHS Foundation Trust • George Eliot Hospital NHS Trust
Warwickshire Youth Justice Service	Warwickshire & West Mercia Community Rehabilitation Company
Equality & Inclusion Partnership	National Probation Service
Warwick District Faiths Forum	Warwickshire Police and Crime Commissioner
Warwickshire CAVA	FE Colleges

The Prevent Strategy Group is coordinated by the Warwickshire County Council Community Safety and Locality Working Team and meets quarterly. It will be responsible for monitoring progress against the Action Plan and identifying mitigating actions where outcomes are not being achieved.

The partnership landscape within which the Prevent Strategy Group exists is vast, reflecting the cross cutting nature of the issue. The following diagram identifies the main bodies and groups to which the Prevent Working Group will report and communicate with to support delivery of the Action Plan:

Figure 1: Prevent Governance & Partnership Links



Prevent is a safeguarding issue and therefore the Prevent Working Group has a line of accountability to the Warwickshire Safeguarding Adults and Children’s Boards allowing those members to have reassurance of the work ongoing and input to the further development of Prevent work.

Channel Panel

Warwickshire already has an established **Channel Panel**. This meets as required in a secure environment to discuss cases of concern. It reports into the Prevent Strategy Group and is chaired by Warwickshire County Council with referrals and information for the Panel coordinated by the

Warwickshire and West Mercia Police Prevent Team. Membership of the Panel is multi-agency ensuring that individuals have access to a wide range of support and diversionary activities including access to education, housing and employment.

The Channel Panel is linked into Warwickshire's wider safeguarding procedures, which should still be followed when concerns about an individual are identified. The role of the Panel is to review referred cases, assess the nature and extent of the identified risk; and develop the most appropriate support plan for the individuals concerned. Channel is about partnerships and communities working together to support vulnerable people at an early stage, it is not about reporting on individuals in order to prosecute them.

Referrals have increased positively over the last 12 months reflecting the impact of increased awareness of Prevent.

Prevent Awareness, Learning and Development

Warwickshire has made good progress to establish learning and development packages which raise awareness of Prevent. An e-learning package is currently available at warwickshire.learningpool.com to staff across all statutory, voluntary and private sector services as well as individuals within the community

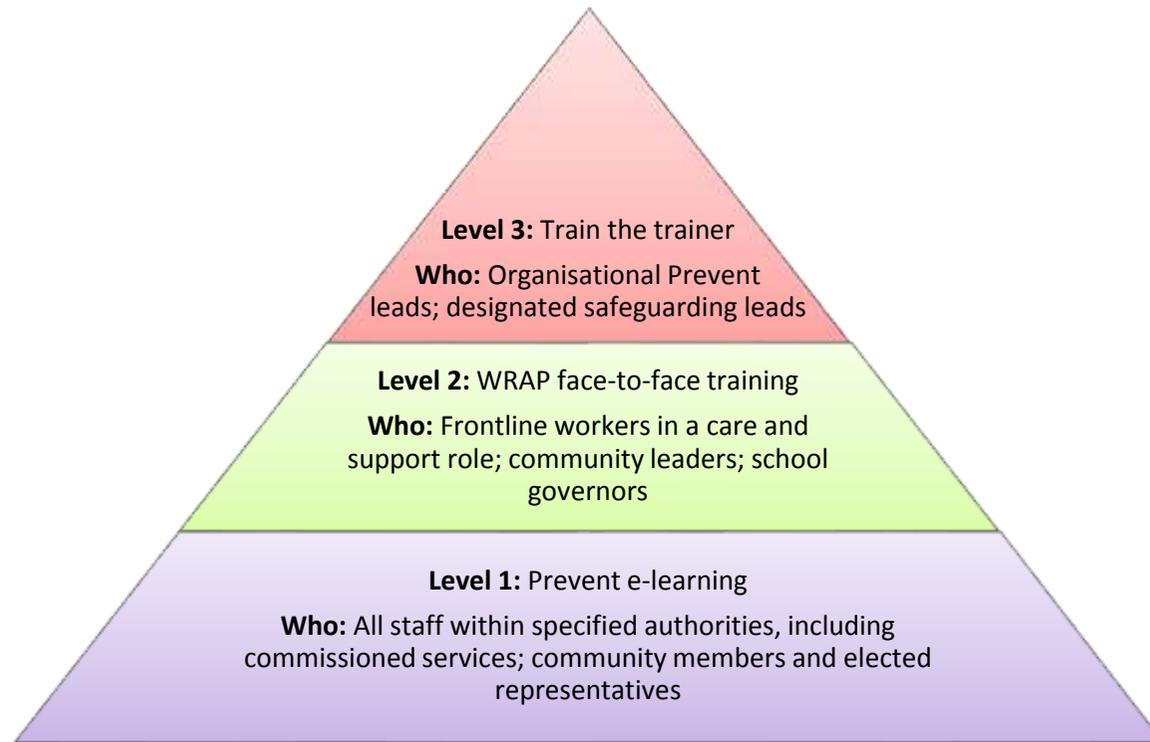
The WRAP (Workshop to Raise Awareness of Prevent) session is also available for those that require the next level of awareness training as well as train the trainer courses for Prevent leads within organisations, schools and teams.

In Warwickshire's schools, designated safeguarding leads are trained to deliver the WRAP course to staff. The Prevent Officer and Education Safeguarding Manager are rolling out WRAP 3 to schools in the Autumn (2017).

In the NHS, a Prevent training and competencies framework has been developed providing clarity on the level of training required for health workers and ensuring a consistent approach across this particular sector. Clinical Commissioning Groups are tasked with monitoring this, with providers required to submit information on the training undertaken each quarter.

The following diagram identifies the broad expectations in respect of Prevent learning and development:

Figure 2: Warwickshire Prevent Learning & Development Framework



Interdependencies with Other Work

Prevent work in Warwickshire cross cuts a number of other strategies, plans and programmes of activity including the following:

- Safeguarding plans of both the adult and children's safeguarding boards
- Warwickshire Hate Crime Action Plan 2017-18

- Warwickshire Priority Families Programme Phase 2
- Warwickshire Health and Wellbeing Strategy 2014-2018
- Work to tackle Child Sexual Exploitation
- The Warwickshire Multi-Agency Safeguarding Hub (MASH)
- Work to tackle [serious and organised crime](#)

The Action Plan does not intend to duplicate work being led by others but to bring together work across all sectors on the issue of Prevent into one cohesive, coordinated statement.

Equality Impact Assessment

An Equality Impact Assessment will be finalised following approval of the Action Plan by the Prevent Strategy Group

Website

Information about Prevent work in Warwickshire including the referral process is held on www.safeinwarwickshire.com/prevent.

Action Plan 2015 – 2018 (2017 – 2018 Version)

The Warwickshire Prevent Action Plan has been designed to support the national strategy objectives of:

1. Respond to the ideological challenge of terrorism and the threat we face from those who promote it;
2. Prevent people from being drawn into terrorism and ensure that they are given appropriate advice and support; and
3. Work with sectors and institutions where there are risks of radicalisation which we need to address.

The work we have identified cross cuts all of these objectives and so our design takes an approach based around key pieces of work that we have identified as essential in delivering this agenda. These themes were born out of a multi-agency Prevent Refresh event held on 12th May 2015:

1. Community and voluntary sector engagement – to prevent and challenge extremist narrative and behaviour from within communities themselves
2. Leadership, governance and accountability – to ensure strong, coordinated community and partnership action which is accountable to the local community
3. Awareness, learning and development – across all sectors, public, private, community and voluntary
4. Safe education – in early years, schools, colleges and universities
5. Support – establish appropriate support for those identified as vulnerable and their families
6. Intelligence and communications – mechanisms to monitor local community tensions, identify vulnerable individuals and communicate Prevent activity across Warwickshire agencies and communities

Many of the actions are led by the Prevent Officer, a partnership post hosted by Warwickshire County Council, which was a post created in 2016 to support delivery of the work and establish the Prevent infrastructure across Warwickshire.

A list of the acronyms used in the Action Plan is available at **Appendix B**.

1. Community and voluntary sector engagement

Key action	Who	Timescale	Outcomes	Notes
1.1 Provide advice / training / resources as appropriate to community members across the county to support them in dealing with Prevent issues in their community	NBBC – Abu Malek Prevent Officer – Helene Heath Police Prevent Team	Regular engagement	Community members have confidence to tackle Prevent issues in the community and know who to refer to if they have concerns	Community members to receive the Prevent newsletter
1.2 John Coleman and Helene Heath to explore options for an online platform where people can have open and honest discussions around safeguarding and radicalisation	MASH Lead – John Coleman – with Prevent Officer – Helene Heath	December 2017	Individuals have a safe space to discuss and debate their concerns and access appropriate advice and support if required	OFOF action
1.3 CAVA/ALL agencies to promote / coordinate events which support community cohesion and learning of other faiths and cultures	CAVA – Paul Tolley – to develop a forward plan of community events EQUIP, Faiths Forums, WCC, District & Borough teams – to promote	Ongoing	Warwickshire's communities are cohesive; increased awareness and understanding of different faiths and cultures	OFOF action
1.4 Continue to deliver the Our Families, Our Future project with a specific focus on women's groups and youth groups	EQUIP – commissioned by NBBC and WCC	March 2018		OFOF and CTLP action

1.5 Design and distribute a Z card advising to the public how they can report online abuse, hate and radicalisation, including inflammatory headlines in the local and national media	Cyber Crime Advisor – Alex Gloster – with Prevent Officer – Helene Heath			OFOF action; also links to hate crime action plan
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2. Leadership, governance and accountability

Key action	Who	Timescale	Outcomes	Notes
2.1 Specified authorities to ensure a Prevent lead is nominated and they attend the Prevent Strategy Group	ALL specified authorities Prevent Officer – Helene Heath – to maintain a list of Prevent leads across the specified authorities and to maintain a list of attendance at Prevent Strategy Group meetings	Annual review alongside the Terms of Reference Quarterly monitoring of meeting attendance	Specified authorities are fully linked into the county action plan; Prevent leads facilitate a 2-way communication mechanism; specified authorities fulfil their statutory Prevent Duty; staff have a nominated individual they can turn to for advice and information	Designated safeguarding leads will be the Prevent leads in schools
2.2 Update and refresh the Prevent webpage on www.safeinwarwickshire.com/prevent on a regular basis	Prevent Officer – Helene Heath	Weekly	Specified authorities, frontline professionals and community members have information and resources to support Prevent delivery in Warwickshire	
2.3 Prevent Strategy Group to review its Terms of Reference and membership on an annual basis	Chair of the Prevent Strategy Group – Phil Evans	July 2018 (Last reviewed in July 2017)	Specified authorities, community Prevent networks, voluntary sector organisations are appropriately represented on the PWG and able to influence the direction of travel for Prevent work in Warwickshire	

2.4 Prevent Strategy Group to produce an annual report to demonstrate evidence of impact and effective fulfilment of the Prevent Duty	Prevent Officer – Helene Heath – to coordinate with input from communities and partners	July 2018 (Last report produced July 2017)	The Prevent Strategy Group demonstrates effective implementation of the Prevent Duty	Report to go to the SWPB, WSCB and WSAB
2.5 Prevent Strategy Group to organise an annual Prevent event to review progress, celebrate achievements, share learning and refresh the action plan for 2018/19	Prevent Officer – Helene Heath	May 2018 (Last event held in May 2017)	Prevent leads, practitioners and community members feel supported in their role and have a forum to share and contribute to the ongoing implementation of Prevent in Warwickshire	
2.6 Chair of the Prevent Strategy Group to organise a Prevent awareness session for elected members and MPs	Chair of the Prevent Strategy Group – Phil Evans	By March 2018	Elected officials across Warwickshire have a greater awareness of Prevent and the role they can play as community leaders	OFOF action

3. Awareness, Learning and Development

Key action	Who	Timescale	Outcomes	Notes
3.1 Continue to provide WRAP training sessions and WRAP Train the Trainer across the county	Prevent Officer – Helene Heath – to coordinate general and bespoke WRAP sessions Prevent leads and WRAP Trainers in all agencies to ensure staff engage in the appropriate level of training	Sessions are monthly	Frontline staff are aware of Prevent, understand Channel and know how to refer; increase in appropriate referrals to Channel	WRAP training sessions to be targeted at teams/organisations that are supporting individuals which may be particularly vulnerable WRAP 3 being delivered across Warwickshire's schools

3.2 Develop a new “ Beyond WRAP ” training package for experienced professionals who require a deeper understanding of the issues	Prevent Officer – Helene Heath	New package available from February 2018	Frontline staff have a deeper understanding of the vulnerabilities in the context of Prevent; the signs to look out for and the grooming process; increase in appropriate referrals to Channel	
3.3 Continue to promote the Warwickshire Prevent e-learning module to staff across all sectors	Prevent Officer – Helene Heath – via the webpage, social media and newsletter Prevent leads in all agencies	Monthly	Staff in all roles have a broad awareness of Prevent and know what to do if they are concerned	
3.5 Continue to monitor take-up of Prevent training and maintain a database of the numbers of people trained, numbers of WRAP trainers and the numbers of sessions delivered	Prevent Officer – Helene Heath WRAP Trainers in all agencies to ensure regular feedback to Helene Heath on training delivered WCC – Louise Williams – to report annually to WSCB and WSAB	Quarterly monitoring to be reported in the Prevent Officer Update to the Prevent Strategy Group	Specified authorities can monitor compliance and target groups that have not undertaken any training; feedback can be collated from course participants to make further improvements	

4. Safe Education

Key action	Who	Timescale	Outcomes	Notes
4.1 Deliver more Zak training sessions to schools	Prevent Officer – Helene Heath – and Education Safeguarding Manager – Adrian Over	2 sessions delivered in Dec 2017	Schools take up the resource; young people are more aware of the dangers of the internet and of being groomed online	

4.2 Design and deliver new session for parents and foster carers on preventing radicalisation and online grooming	Prevent Officer – Helene Heath – with the Cyber Crime Advisors – Alex Gloster and Sam Slemensek	Pilot session in August 2017 – roll out from September 2017	Parents have an awareness of Prevent, online grooming issues and some practical steps they can take to protect their families	
4.3 Establish a Schools Prevent Forum to facilitate sharing of ideas and resources. Forum to feed into the Prevent Strategy Group and inform the ongoing development of the Warwickshire Prevent Action Plan	Prevent Officer – Helene Heath – with Safeguarding & Intervention Manager – Hayley McDonagh	Bi-annual meetings from November 2017	Schools feel supported and have regular opportunities to discuss and share ideas around how Prevent is best approached	
4.4 Establish an FE Prevent Forum to facilitate sharing of ideas and resources. Feed into the Prevent Strategy Group as above.	Prevent Officer – Helene Heath – with Regional FE Prevent Lead – Hifsa Haroon Iqbal	Termly meetings from October 2017	FE colleges feel supported and have regular opportunities to discuss and share ideas around how Prevent is best approached	CTLP action
4.5 Schools to promote to their parents work they are doing around Prevent in their newsletters, parents evenings, etc on a regular basis; examples of good practice to be sent for inclusion in the county Prevent newsletter	Safeguarding & Intervention Manager – Hayley McDonagh – with Prevent Officer – Helene Heath	Note for headteachers to go out in Sept 2017	Parents are aware of Prevent and how schools are safeguarding and educating their children around these issues	OFOF action

5. Support

Key action	Who	Timescale	Outcomes	Notes
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5.1 Review the Warwickshire Channel Panel Terms of Reference	Channel Panel Chair – Dan Green	July 2018 (Last reviewed in July 2017)	Warwickshire’s Channel Panel is inclusive and effectively supports those accessing the process	
5.2 Implement E-CINS as a mechanism for Channel Panel information sharing and case management	ECINS Project Manager – Karen Thomas	January 2018	The Channel Panel operates efficiently and effectively in a secure environment	
5.3 Develop a Channel feedback mechanism (i.e. feedback from those involved in the process) to inform future practice and obtain case studies to use in Prevent work and training	Channel Panel Chair – Dan Green Police Prevent Team – Manjit Sidhu	January 2018	Warwickshire Channel process continues to grow and develop	
5.4 Analyse Channel referral information to inform understanding of trends	Prevent Officer – Helene Heath	Monthly data collection Summary reported to Prevent Strategy Group quarterly	Agencies have a deeper understanding of vulnerabilities to radicalisation and can target training and support accordingly	

6. Intelligence and communications

Key action	Who	Timescale	Outcomes	Notes
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6.1 Prevent leads and community members to share with the Prevent Officer or Police Prevent Team if they identify any new and emerging community tensions , including online activity, which may impact on Prevent	ALL	Ongoing	The appropriate agencies are alerted to any emerging issues and are able to intervene early to prevent issues from escalating	CTLP action
6.2 Prevent Officer to continue to attend regional meetings and engage with counterparts in other local authorities	Prevent Officer – Helene Heath	Ongoing	Best practice informs development of Warwickshire’s Prevent work; useful intelligence shared enables earlier intervention when relevant	CTLP action
6.3 West Midlands Counter Terrorism Unit to develop Warwickshire’s Counter Terrorism Local Profile ensuring multi-agency involvement in the preparation of the document	West Midlands Counter Terrorism Unity	Annually - every spring	CTLPs are holistic and enable agencies to effectively understand and prioritise threat and vulnerability, and agree courses of action as required	
6.4 Undertake a piece of work to ensure public and community venues are not used by extremist groups	Prevent Officer – Helene Heath – to coordinate with support from CAVA – Paul Tolley	March 2018	Community and private venues are not used by extremist groups	
6.5 Prevent newsletter to be produced quarterly for Prevent leads and community members – to include updates across key actions, trends and new propaganda, community initiatives and good practice in schools	Prevent Officer – Helene Heath	Quarterly newsletter	Prevent leads and community members feel informed and engaged about Prevent work in activity	

<p>6.6 Develop new Warwickshire specific resources and videos promoting Prevent and Channel – aimed at teachers, professionals and general public.</p>	<p>Prevent Officer – Helene Heath NBBC – Abu Malek WCC Comms – Paul Coxon</p> <p>With input from local community members and schools/colleges</p>	<p>Launch by end March 2018</p>	<p>Warwickshire agencies and the wider community are made aware of Prevent; reporting of concerns increases; understanding of Prevent and Channel is improved</p>	<p>OFOF action</p>
<p>6.7 Undertake an audit of arrangements specified authorities have in place for filtering and monitoring email and internet use (in the context of Prevent)</p>	<p>Prevent Officer – Helene Heath – to survey all specified authorities</p>	<p>Audit complete by March 2018</p>	<p>Specified authorities are alerted to staff that may be communicating extremist language or accessing extremist material</p>	
<p>6.8 Continue to use Safe in Warwickshire social media to promote Prevent activity and encourage the public to report concerns to the police or partner agencies</p>	<p>Prevent Officer – Helene Heath</p>	<p>Ongoing</p>		<p>CTLP action</p>

Appendix A – Specified Authorities in Warwickshire

Local authorities	<ul style="list-style-type: none"> • North Warwickshire Borough Council • Nuneaton and Bedworth Borough Council • Rugby Borough Council • Stratford District Council • Warwick District Council • Warwickshire County Council
Education and childcare providers	<ul style="list-style-type: none"> • The proprietors of maintained schools, non-maintained special schools, maintained nursery schools, independent schools and alternative provision academies • Pupil referral units • Registered early years childcare providers • Registered later years childcare providers • Providers of holiday schemes for disabled children • Public and private further education institutions i.e. colleges and sixth forms • Public and private higher education institutions i.e. universities
Health – NHS Trusts & NHS Foundation Trusts	<ul style="list-style-type: none"> • George Eliot Hospital NHS Trust • South Warwickshire NHS Foundation Trust • University Hospitals Coventry and Warwickshire NHS Trust • Coventry and Warwickshire Partnership NHS Trust
Prisons and probation	<ul style="list-style-type: none"> • National Probation Service • Warwickshire and West Mercia Community Rehabilitation Company
Police	<ul style="list-style-type: none"> • Warwickshire and West Mercia Police Strategic Alliance • Warwickshire Police and Crime Commissioner

Appendix B – List of Acronyms

CCG	Clinical Commissioning Group
CTLP	Counter Terrorism Local Profile
FE	Further Education
IAG	Independent Advisory Group
MASH	Multi-Agency Safeguarding Hub
OFOF	Our Families, Our Future
PSG	Prevent Strategy Group
SEN	Special Educational Needs
SNT	Safer Neighbourhood Team
SWPB	Safer Warwickshire Partnership Board
WCAVA	Warwickshire Community and Voluntary Action
WCC	Warwickshire County Council
WD Faiths Forum	Warwick District Faiths Forum
WRAP	Workshop to Raise Awareness of Prevent
WSAB	Warwickshire Safeguarding Adults Board
WSCB	Warwickshire Safeguarding Children's Board